# Instruments to reduce emissions of existing inland barges

Workshop "Emissions from the Legacy Fleet"

16 November 2011 Eelco den Boer (boer@ce.nl)



# CE Delft

- Independent, not-for profit consultancy, founded in 1978
- Based in Delft, the Netherlands
- Transport, Energy, Economy
- 15+ years of experience with environmental policies for transport
- Clients include European Commission, national governments, ports, NGOs, branch organisations, industry.





### Content

- The need for action
- Possible instruments
- Preliminary evaluation of options
- Conclusions





### The need for action (1/4)

- IWT environmentally friendly for decades
  - GHG emission better than road transport
  - Air pollutant emission worrying



### The need for action – emissions compared (2/4)

Rotterdam - Duisburg container transport (2009)



Note: TTW refers to tank-to-wheel, WTT refers to well-to-tank. (Source: CE Delft, 2011)



### The need for action – 2020 prospect (3/4)



Note: TTW refers to tank-to-wheel, WTT refers to well-to-tank. Detouring not included. (Source: CE Delft, 2011)



### The need for action (4/4)

Market potential significant, but linked to environmental profile

- EU Transport White Paper (50% non-road modes 2050)
  - Internalisation of external costs (2020)
- Port of Rotterdam (45% container transport by ship 2033)
- Air quality along corridors need to be maintained
- "License to operate"

Measures new engines needed

- EC proposal from phase-IV expected in 2012
- Uptake is slow (200 per year)



Environmental pole position and preference from ports and governments?

Emissions from <u>existing engines</u> need to be addressed as well



### Instruments (1/5)

- 1. Regulation (command and control)
  - Emission standards existing enigines
  - Environmental zones
- 2. Economic instruments
  - Emission taxation
  - Differentiation of port dues
  - Subsidies
- 3. Voluntry initiatives/agreements
  - Green Award
- Subsidies in recent years ineffective
  - Limits of EU state aid rules
  - No business case: budgets not used



# Instruments - Regulation (2/5)

- Obligatory emission standards for existing engines
  - Not applied in EU transport policy
  - Examples: IMO, IPCC Directive, CCNR (transition periods)
  - Measure should be applied at EU level

#### Environmental zoning

- Alternative to emissions standards with same effect
- Port of Rotterdam: CCNR-2 in 2025
- only in context of difficulties EU air quality Directive.
- Port perspective:

'license to operate' or unattractive from economic perspective?





# Instruments - Economic instruments (3/5)

**Emission taxation** 

- Efficient and effective measure to reduce emissions
- Norway, to reduce Nox emissions
  - Government tax 1,9 €/kg NOx
  - Business fund
  - Emissions subject to environmental agreement pay 0,5€/kg NOx
  - Obligation to apply measures when ROI<3 years
  - 80% support from fund
  - Emissions reported: bunker notes and engine certificates
- Principles could be useful for inland shipping EU
  - Taxation is a national issue
  - Administration costs



### Instruments - Economic instruments (4/5)

#### Environmentally differentiated port dues

- Port of Rotterdam: 10% increase for CCNR-1 and older per 2012
- Yields investment in IWT innovation projects
- Example for SCR shows that current port dues are too low (3-4 times)

	Average incentive needed for SCR investment on one return trip	2011 port dues return trip	Mark-up of port with <i>twice</i> the current port dues
1000-1500 tonne	760	225	450
1500-3000 tonne	1386	405	810
>3000 tonne	2097	630	1260

Note: port dues Port of Rotterdam.

The average incentive needed is based on 50€/kW investment costs, 3€/Mwh operational costs and a depreciation period of 3 years and 8% interest.





# Instruments - Voluntary instruments (5/5)

- Improved environmental performance in long term contracts (e.g. Akzo, Bayer)
  - Long term contract is solid basis for shipowner
  - Half of contracts negotiated on spot market
- Investment shipowner based on additional rates payed on spot market
  - Example of subsidies..
  - Clear shipper interest (\$) is key for Green Award
- Spot market needs instrument for awarding (\$) environmental performance (Green Award)
  - How organized with flexible cargo rates (no price agreement)?
  - IWT is mainly a business-to-business market



# Preliminary evaluation of options

#### • Effectiveness

- Standard most predictable
- Voluntary system: unpredictable response
- Economic instrument: depending on the incentive

#### Cost-effectiveness

- Economic instruments most cost-effective
- Standard relatively blunt (e.g. small ships)
- Legal constraints
  - Instruments associated with legal constraints Mannheim convention, internal competition rules
  - Needs to be investigated more in-depth



### Conclusions

- The air pollution profile of inland waterway transport must improve
- The air pollution profile of *existing* engines must improve to close the gap with road transport
- Several instruments can help to reduce emissions of the existing fleet.

None of them is the "silver bullet"

- Emissions standards
- Environmental zones
- Emission taxation
- Port dues
- Subsidies
- Voluntary agreements



(legal constraints and costs)
(legal constraints)
(taxation is nat. issue, Mannheim, admin.)
(could be a partly solution)
(not effective as a single instrument)
(no guarantee)